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DEPARTMENT OF EDUCATION

34 CFR Chapter VI

Docket ID ED-2013-OPE-0124

Negotiated Rulemaking Committee, Negotiator Nominations and Schedule of Committee Meetings--Title IV Federal Student Aid Programs, Violence Against Women Act

AGENCY: Office of Postsecondary Education, Department of Education.

Intention to establish negotiated rulemaking committee.

SUMMARY: We announce our intention to establish a negotiated rulemaking committee to prepare proposed regulations to address the changes to the campus safety and security reporting requirements in the Jeanne Clery Disclosure of Campus Security Policy and Campus Crime Statistics Act (Clery Act), made by the Violence Against Women Reauthorization Act of 2013 (VAWA). The committee will include representatives of organizations or groups with interests that are significantly affected by the subject matter of the proposed regulations. We request nominations for individual negotiators who represent key stakeholder constituencies for the issues to be negotiated

to serve on the committee, and we set a schedule for committee meetings.

DATES: We must receive your nominations for negotiators to serve on the committee on or before [INSERT DATE 30 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]. The dates, times, and locations of the committee meetings are set out in the Schedule for Negotiations section in the SUPPLEMENTARY INFORMATION section.

ADDRESSES: Please send your nominations for negotiators to Wendy Macias, U.S. Department of Education, 1990 K Street, NW., room 8017, Washington, DC 20006. Telephone: (202) 502-7526 or by email: wendy.macias@ed.gov.

FOR FURTHER INFORMATION CONTACT: For information about the content of this notice, including information about the negotiated rulemaking process or the nomination submission process, contact: Wendy Macias, U.S. Department of Education, 1990 K Street, NW., room 8017, Washington, DC 20006. Telephone: (202) 502-7526 or by email: wendy.macias@ed.gov.

For general information about the negotiated rulemaking process, see The Negotiated Rulemaking Process
for Title IV Regulations, Frequently Asked Questions at http://www2.ed.gov/policy/highered/reg/hearulemaking/hea08/neg-reg-faq.html.

If you use a telecommunications device for the deaf (TDD) or text telephone (TTY), call the Federal Relay Service (FRS), toll free, at 1-800-877-8339.

SUPPLEMENTARY INFORMATION: On May 1, 2012, we published a notice in the <u>Federal Register</u> (77 FR 25658) announcing our intent to establish a negotiated rulemaking committee under section 492 of the Higher Education Act of 1965, as amended (HEA).

On April 16, 2013, we published a notice in the Federal Register (78 FR 2247), which we corrected on April 30, 2013 (78 FR 25235), announcing additional topics for consideration for action by the negotiated rulemaking committee. The additional topics for consideration were cash management of funds provided under the title IV Federal Student Aid programs, State authorization for programs offered through distance education or correspondence education, State authorization for foreign locations of institutions located in a State, clock to credit hour conversion, gainful employment, changes to the campus safety and security reporting requirements in the Clery Act made by the VAWA (Pub. L. 113-4), and the definition of "adverse credit" for borrowers in the Federal Direct PLUS Loan Program.

We announced three public hearings at which interested parties could comment on the new topics suggested by the Department and suggest additional topics for consideration for action by the negotiating committee. On May 13, 2013, we announced in the Federal Register (78 FR 27880) the addition of a fourth hearing. The hearings were held on May 21, 2013, in Washington, DC; May 23, 2013, in Minneapolis, Minnesota; May 30, 2013, in San Francisco, California; and June 4, 2013, in Atlanta, Georgia. We also invited parties unable to attend a public hearing to submit written comments on the additional topics and to submit other topics for consideration. Transcripts from all six public hearings are available at http://www2.ed.gov/policy/highered/reg/hearulemaking/2012/i ndex.html. Written comments submitted in response to the May 1, 2012, and April 16, 2013, notices may be viewed through the Federal eRulemaking Portal at www.regulations.gov. Instructions for finding comments are available on the site under "How to Use Regulations.gov" in the Help section. Individuals can enter docket ID ED-2012-OPE-0008 in the search box to locate the appropriate docket..

On June 12, 2013, while we continued to review the testimony offered at the public hearings and the comments

submitted through the public comment process regarding other proposed rulemaking topics, we announced our intention to establish a negotiated rulemaking committee to prepare proposed regulations to establish standards for programs that prepare students for gainful employment in a recognized occupation (78 FR 35179).

Regulatory Issues: After considering the information received at the regional hearings and the written comments, we have decided to establish an additional negotiating committee to prepare proposed regulations to address the changes made by the VAWA to the campus safety and security reporting requirements in the Clery Act. In addition, we may propose additional changes to clarify and update the existing campus safety and security reporting requirements. We intend to select negotiators for the committee who represent the interests significantly affected by the topics proposed for negotiations. In so doing, we will follow the requirement in section 492(b)(1) of the HEA that the individuals selected must have demonstrated expertise or experience in the relevant subjects under negotiation. We will also select individual negotiators who reflect the diversity among program participants, in accordance with section 492(b)(1) of the HEA. Our goal is to establish a

committee that will allow significantly affected parties to be represented while keeping the committee size manageable.

The committee may create subgroups on particular topics that may involve additional individuals who are not members of the committee. Such individuals who are not selected as members of the committee will be able to attend the meetings, have access to the individuals representing their constituencies, and participate in informal working groups on various issues between the meetings. The committee meetings will be open to the public.

While this committee will focus on changes made by the VAWA to the campus safety and security reporting requirements in the Clery Act, the Department continues to review the valuable testimony offered at the public hearings and the comments submitted through the public comment process regarding other proposed rulemaking topics. These include cash management of funds provided under title IV Federal Student Aid programs, regulations designed to prevent fraud, State authorization for programs offered through distance education or correspondence education, State authorization for foreign locations of institutions located in a State, clock to credit hour conversion, the definition of "adverse credit" for borrowers in the Federal Direct PLUS Loan Program; and campus-based Federal Student

Aid program reforms. We anticipate announcing our intention to establish a negotiated rulemaking committee to consider some or all of these other proposed rulemaking topics in the coming months.

Constituencies: We have identified the following constituencies as having interests that are significantly affected by the topics proposed for negotiations. The Department plans to seat as negotiators individuals from organizations or groups representing these constituencies:

- Students.
 - o We are particularly interested in organizations or groups representing lesbian, gay, bisexual, and transgendered students; male students; female students; minority students; and students with disabilities.
 - Legal assistance organizations that represent students.
 - Consumer advocacy organizations.
 - o We are particularly interested in victims' and human rights organizations, Title IX advocacy groups, and anti-defamation groups.
 - State higher education executive officers.

- State attorneys general and other appropriate State officials.
- Institutions of higher education eligible to receive
 Federal assistance under title III, Parts A, B, and
 F and title V of the HEA, which include Historically
 Black Colleges and Universities, Hispanic-Serving
 Institutions, American Indian Tribally Controlled
 Colleges and Universities, Alaska Native and Native
 Hawaiian-Serving Institutions, Predominantly Black
 Institutions, and other institutions with a
 substantial enrollment of needy students as defined
 in title III of the HEA.
- Two-year public institutions of higher education.
- Four-year public institutions of higher education.
- Private, non-profit institutions of higher education.
- Private, for-profit institutions of higher education.
- Institutional campus public safety officials.
- Institutional student affairs/disciplinary divisions.
- Institutional centers for women, lesbian, gay, bisexual, and transgendered individuals.

- Institutional attorneys.
- Indian tribal governments.
- Campus safety advocates.

The goal of the committee is to develop proposed regulations that reflect a final consensus of the committee. Consensus means that there is no dissent by any member of the negotiating committee, including the committee member representing the Department. individual selected as a negotiator will be expected to represent the interests of his or her organization or group and participate in the negotiations in a manner consistent with the goal of developing proposed regulations on which the committee will reach consensus. If consensus is reached, all members of the organization or group represented by a negotiator are bound by the consensus and are prohibited from commenting negatively on the resulting proposed regulations. The Department will not consider any such negative comments on the proposed regulations that are submitted by members of such an organization or group.

Nominations: Nominations should include:

 The name of the nominee, the organization or group the nominee represents, and a description of the interests that the nominee represents.

- Evidence of the nominee's expertise or experience in the subjects to be negotiated.
- Evidence of support from individuals or groups within the constituency that the nominee will represent.
- The nominee's commitment that he or she will actively participate in good faith in the development of the proposed regulations.
- The nominee's contact information, including address, phone number, fax number, and email address.

For a better understanding of the negotiated rulemaking process, nominees should review The Negotiated
Regulations, Frequently
Asked Questions at

http://www.ed.gov/policy/highered/reg/hearulemaking/hea08/n
eg-reg-faq.html prior to committing to serve as a
negotiator.

Nominees will be notified whether or not they have been selected as negotiators as soon as the Department's review process is completed.

Schedule for Negotiations: The VAWA Committee will meet for three sessions on the following dates:

Session 1: January 13-14, 2014

Session 2: February 24-25, 2014

Session 3: March 31-April 1, 2014

Sessions will run from 9 a.m. to 5 p.m.

The meetings for the committee will be held at the

U.S. Department of Education at:

1990 K Street, NW.

Eighth Floor Conference Center

Washington, DC 20006

The meetings are open to the public.

Accessible Format: Individuals with disabilities can obtain this document in an accessible format (e.g., braille, large print, audiotape, or compact disc) on request to the program contact person listed under FOR FURTHER INFORMATION CONTACT.

Electronic Access to This Document: The official version of this document is the document published in the Federal Register. Free Internet access to the official edition of the Federal Register and the Code of Federal Regulations is available via the Federal Digital System at:

www.gpo.gov/fdsys. At this site you can view this document, as well as all other documents of the Department published in the Federal Register, in text or Adobe Portable Document Format (PDF). To use PDF you must have Adobe Acrobat Reader, which is available free at the site.

You may also access documents of the Department published in the <u>Federal Register</u> by using the article search feature at: www.federalregister.gov. Specifically, through the advanced search feature at this site, you can limit your search to documents published by the Department.

<u>Program Authority</u>: 20 U.S.C. 1098a.

Dated: September 13, 2013.

Lynn B. Mahaffie,
Acting Deputy Assistant Secretary
for Policy, Planning, and
Innovation, delegated the
authority to perform the functions
and duties of the Assistant
Secretary for Postsecondary
Education.

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